March 30, 2010

The Honorable John F. Kerry United States Senate Washington, DC 20510 The Honorable Lindsey Graham United States Senate Washington, DC 20510

The Honorable Joseph I. Lieberman United States Senate Washington, DC 20510

Re: State Authority to Regulate Greenhouse Gas Emissions

Dear Senators Kerry, Graham and Lieberman:

As the environmental agency heads of states that have implemented programs to protect our environment, utilize our unique resources and build the clean energy economy, we commend you for attempting to develop meaningful clean energy and climate legislation. We support a strong and comprehensive national program to reduce greenhouse gas pollution and look forward to working with you to develop legislation.

As you draft legislation, we urge you to preserve a productive and collaborative role for the states in addressing the monumental climate challenge before us. This nation cannot hope to achieve the reductions recommended by scientists unless the federal government enlists states and municipalities as partners in developing and implementing the policies needed to address climate change and build the clean energy economy. Complementary state and local climate and clean energy programs are essential to achieving emission reductions in a cost-effective manner.

Federal environmental laws preserve a strong role for states, enabling states to pioneer policies that pave the way for advances in federal regulation. For example, California's low emission vehicle programs have catalyzed technological breakthroughs and led to more effective federal vehicle emission standards. Similarly, the northeastern states' Regional Greenhouse Gas Initiative (RGGI) provides a framework for a national, auction-based cap-and-trade program for greenhouse gases. As a nation, we should continue to reap the benefits of state innovation. Policy experiments at the state level lead to and preserve effective national policies.

The system of cooperative federalism embodied in most federal environmental laws has provided maximum environmental benefits in a cost-effective manner. Consistent with this time-proven framework, federal climate legislation should establish a national carbon market and include strong national programs, while preserving states' rights to implement their own climate policies, including but not limited to: state caps; vehicle, fuel and clean energy standards; and other innovative policy mechanisms. Therefore, we strongly urge you to protect state authority to implement programs that may result in additional greenhouse gas emission reductions or clean energy benefits.

We are available at your convenience to discuss our position in more detail. Thank you very much for your attention.

Very truly yours,

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Mary D. Nichols, Chair Amey Marrella, Commissioner

California Air Resources Board Connecticut Department of Environmental Protection

Collin O'Mara, Secretary

Douglas P. Scott, Director

Delaware DNREC Illinois Environmental Protection Agency

David Littell, Commissioner Shari T. Wilson, Secretary

Maine Department of Environmental Protection Maryland Department of the Environment

Laurie Burt, Commissioner Tom Burack, Commissioner

Massachusetts Department of Environmental Protection New Hampshire Department of Environmental Services

Ron Curry, Secretary

Pete Grannis, Commissioner

New Mexico Environment Department

New York Department of Environmental Conservation

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Oregon Department of Environmental Quality Rhode Island Department of Environmental Management

W. Michael Sullivan, Director

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Justin Johnson, Commissioner Ted Sturdevant, Director

Vermont Department of Environmental Conservation Washington State Department of Ecology

cc: Senator Dianne Feinstein

Senator Barbara Boxer

Dick Pederson, Director

Senator Christopher J. Dodd

Senator Thomas R. Carper

Senator Ted Kaufman

Senator Richard J. Durbin

Senator Roland W. Burris

Senator Olympia J. Snowe

Senator Susan M. Collins

Senator Barbara A. Mikulski

Senator Benjamin L. Cardin

Senator Scott P. Brown

Senator Judd Gregg

Senator Jeanne Shaheen

Senator Jeff Bingaman

Senator Tom Udall

Senator Charles E. Schumer

Senator Kirsten E. Gillibrand

Senator Ron Wyden

Senator Jeff Merkley

Senator Jack Reed

Senator Sheldon Whitehouse

Senator Patrick J. Leahy

Senator Bernard Sanders

Senator Patty Murray

Senator Maria Cantwell