

Environmental Settlement Agreements and Funding Wood Burning Appliance Replacement Programs

Residential Wood Smoke Workshop
March 8, 2018
Larry Brockman
brockman.larry@epa.gov
919-541-5398





Presentation Overview

- Settlement Agreements:
 - EPA Facts and Figures
 - Supplemental Environmental Projects
 - Mitigation Projects
 - States and Tribes as Co-plaintiffs
- EPA Financing Document: Financing Options for Wood-burning Appliance Programs
- EPA Grants
- Other Federal Programs & Grants





EPA Settlements and Wood Burning Appliance Replacement Projects: Facts & Figures

From 2010-2015:

- ~25 EPA settlements included "Wood stoves"
- 14 replacement projects completed
- Approximately 3,700 devices replaced
- Estimated PM 2.5 emission reductions:
 - 100 tons/year
 - 3000 tons over life of replacement
- Annual estimated health benefits: \$36.5M \$82M





Supplemental Environmental Project (SEP)

A project that benefits the public health/environment

Proposed by a defendant

Included in an enforcement settlement





Supplemental Environmental Project (SEP)

• A SEP is:

- Voluntary, cannot be required by EPA
- Activity that goes beyond what is required for compliance with the law
- Provides public health or environmental benefits not otherwise available
- Developed and implemented by defendant





Supplemental Environmental Project (SEP)

A SEP is:

- Not a penalty, can not be accepted in lieu of a federal penalty, but the defendant may receive a deduction in the penalty
- One factor that is considered when developing a settlement penalty





Mitigation Projects

- Similar to SEPs in that they:
 - provide an environmental or public health benefit
- Different in that they are:
 - Part of the injunctive relief package
 - Aimed at redressing harm done to public health/ environment by the violations
 - Likely to be ordered by a court





SEPs & Mitigation: Key Issues to Know

- Projects must have direct "nexus" to the violations
- Mitigation needs to be even closer connection
- No third party cash donations or payments
- Projects must not augment or supplement EPA's or other federal government agency's budget
- Wood burning appliance replacement projects are viable options for federal settlement agreements





States and Tribes: Co-plaintiffs

- States and Tribes can be Co-plaintiffs in many settlements
- Co-plaintiffs can:
 - evaluate proposals and accept SEPs
 - in some cases, participate in the negotiation of mitigation projects
 - accept non-federal SEPs that might not meet the federal SEP Policy





Federal Programs and Funding

- Realities of Funding
- Financing Options for Wood-burning Appliance Programs (2014)
- EPA Grants
- Other Federal Agencies





Realities of Federal Funding

- There is no one program set up to specifically fund wood burning appliance replacements, EPA does not have a change out program
- There are many different programs that have funded replacement
- There is little consistency across the country in using federal funds
- Federal funds are generally decreasing, but there are opportunities



EPA Financing Document: Financing Options for Wood-burning Appliance Programs (2014)

- In-depth look at funding opportunities for wood-burning appliance changeout programs
- Provides recommendations to state, tribal and local areas looking to fund
 - Wood stoves and hydronic heater replacements
 - Fireplace retrofits
- Identifies and briefly describes federal, state, local, non-profit and third party programs that may fund changeouts and weatherization
- Offers case studies, provides helpful links and summarizes state specific programs that may fund programs

			Previous	
		Low	Wood	
	Type of	Income	Appliance	
Program Title	Program*	Focus	Initiative	Shared Goals
U.S. Environmental Protection Agency				
Supplemental Environmental and Mitigation Projects	S,C		Х	Air Quality, Human Health
National Indoor Environments Program	С		Х	Air Quality
Tribal Air Quality Grants	С		Х	Air Quality, Human Health
Clean Air Act - Sections 103 and 105	S,C		Х	Air Quality
Regional Applied Research Effort Grants	С		Х	Environmental Research
Science to Achieve Results Grants	С			Air Quality, Human Health
U.S. Department of Energy				
Weatherization Assistance Program	S,C	Х	Х	Energy Improvements
State Energy Programs	S,C		Х	Energy Improvements
Better Building Neighborhood Program	S,C		Х	Energy Improvements
Tribal Energy Program	С			Energy Improvements
Weatherization Innovation Pilot Program	С			Energy Improvements
Sustainable Energy Resources for Consumers	С	X		Energy Improvements
U.S. Department of Health and Human Services				
Low Income Heating Assistance Program	I,S,C	X	X	Energy Improvements
Community Services Block Grant	С	X	X	Human Health
Social Services Block Grant	S,C			Human Health
U.S. Department of Housing and Urban Development				
PowerSaver Loans	I		X	Energy Improvements
203(k) Rehabilitation Mortgage Insurance Program	1		X	Energy Improvements
Energy Efficient Mortgage Program	I		X	Energy Improvements
Community Development Block Grant	С		X	Human Health
Indian Community Development Block Grant	С	Х		Human Health
U.S. Department of Agriculture				
Rural Utilities Service Energy Efficiency and				
Conservation Loan Program	С		Х	Energy Improvements
Rural Repair and Rehabilitation Program	I	X	Х	Human Health
Housing Preservation Grant	S,C	X		Housing Rehabiltation
State, Tribal and Local Programs				
State Tax Credits	S		Х	Energy Improvements
Property Assessed Clean Energy	S,C			Energy Improvements
Qualified Energy Conservation Bonds	S,C			Energy Improvements
Financial Institutions and Third Party Lenders				
Commercial Banks	1		Х	Energy Improvements
Credit Unions	1		Х	Energy Improvements
Community Development Financial Institutions	1	Х	Х	Energy Improvements
New Market Tax Credits	С	X		Energy Improvements
Social Impact Bonds	С			Energy Improvements
Utility Funded Programs	1		Х	Energy Improvements
Foundations	I,C			Human Health, Energy

^{*} Types of Programs: I = Individual, C = Community, S = Statewide





Examples of EPA Funding Opportunities

- Clean Air Act (CAA) Section 103: Research focus
- CAA Section 105: Implementing programs for the prevention and control of air pollution
- Regional Applied Research Effort (RARE): To answer key environmental questions and address regional and national research priorities
- Tribal Air Grants: identify problems, implement strategies to reduce air pollution to protect air quality and human health.





EPA Target Airshed Grants – Supporting Ozone and PM Non-attainment Area

Grant Recipient	Project Period	Project	Award Amount
Idaho DEQ	FY 2015	West Silver Valley Community Air Shed Project	\$2,996,728
San Joaquin Valley Unified Air Quality Management District	FY 2015	San Joaquin Valley Wood Stove Change-Out	\$3,000,000
Portola/Plumas County, CA	FY 2015	Wood Smoke Reduction/Wood Stove Changeout Project	\$2.480,000
Idaho DEQ	6/1/17 to 2/1/22	"Idaho DEQ Cache Valley Community Airshed Project"	\$2,477,250
Alaska DEQ	7/1/17 to 8/31/22 Award Final	"Alaska DEC Wood Stove Change-out"	\$2,477,250
San Joaquin Valley Unified Air Quality Management District	3/01/2017 to 2/28/2022 Award Final	"San Joaquin Valley Wood Stove Change-Out"	\$2,477,250





Department of Health and Human Services – Low-income Home Energy Assistance Program (LIHEAP)

- Block grant program that provides states, territories and tribes annual funding
 - Assist households with heating and/or cooling expenses
- Grantees may provide include:
 - Heating/Cooling
 - Weatherization





Department of HHS - LIHEAP

- States/Tribal Examples:
 - State of MT & Confederated Tribes of the Colville
 Reservation "Health and Safety", stove replacement
 - Oglala Sioux Tribe Eco-friendly briquettes









Department of Energy (DOE) Weatherization Assistance Program

- Weatherization grants for low income homeowners that include:
 - "whole-house" approach and
 - "health and safety" check of the home (useful for addressing old wood stoves to improve indoor air quality).





USDA Rural Housing Repair and Rehabilitation Loan and Grant Programs

 Enables low-income, elderly (62+) to remove "health and safety" hazards from their homes, e.g., old or improperly installed wood stoves

- Funding availability is determined by the local service center:
 - http://www.rurdev.usda.gov/rhs/sfh/brief_repairloan.htm





Public Utilities

Utilities often provide rebates for home & energy improvements:

- Weatherization
- Energy Efficient Appliances
 - Lower Elwha Klallam Tribe Heat Pump Program:
 https://www.youtube.com/watch?v=u7LWX_jL1yl

Database of State Incentives for Renewable Energy and Efficiency http://www.dsireusa.org







Want More Information?

brockman.larry@epa.gov or 919-541-5398

www.epa.gov/burnwise