



# **The Northeast / Mid-Atlantic Low-Carbon Fuels Initiative**

**Matt Solomon**

MIT-NESCAUM Endicott House Symposium  
Dedham, MA  
August 12, 2009

# ***“What’s an LCFS again”?***

- Performance-based standard for fuels
- Does not “pick winners” or ban any fuel
- Regulates “carbon intensity” or *lifecycle* GHG emissions from fuels
- Requires displacement of conventional fuels (gasoline and diesel) with low-carbon substitutes, such as natural gas, low-carbon biofuels, electricity from renewables, etc...
- Heating oil could be included
- *NOT A CAP ON TRANSPORTATION EMISSIONS*

# **Introducing a Low Carbon Fuel Standard in the Northeast**

## **Technical and Policy Considerations**

Prepared by  
NESCCAF  
Northeast States Center for a Clean Air Future

July, 2009

**[www.nescaum.org/documents/lcfs-report-final.pdf](http://www.nescaum.org/documents/lcfs-report-final.pdf)**

# ***Regional LCFS Initiative***

- December 2008: Commissioners from 11 Northeast and Mid-Atlantic states signed Letter of Intent to develop framework for regional LCFS

**Connecticut**

**Delaware**

**Maine**

**Maryland**

**Massachusetts**

**New Hampshire**

**New Jersey**

**New York**

**Pennsylvania**

**Rhode Island**

**Vermont**

- Goal: Memorandum of Understanding for Governors to sign by December 2009

# ***Regional LCFS Initiative***

*“The undersigned states believe it is critical to understand the true contribution of renewable fuels to reducing GHG emissions, and to calculate the carbon content of fuels on a full lifecycle basis, including direct emissions and significant indirect emissions, such as those from potential land use changes that may be attributable to fuel production.”*

-Northeast/Mid-Atlantic LCFS States' Letter of Intent, December, 2008

# ***Similarities to CA Program***

## ***Methodology***

- ✓ General program structure (where practical)
- ✓ GREET model for assessment of “traditional” lifecycle impacts
- ? Indirect land-use change: CARB, EPA, other...

## ***Scope***

- ✓ All transportation fuels
- ? Heating oil
- ? Other heating fuels...

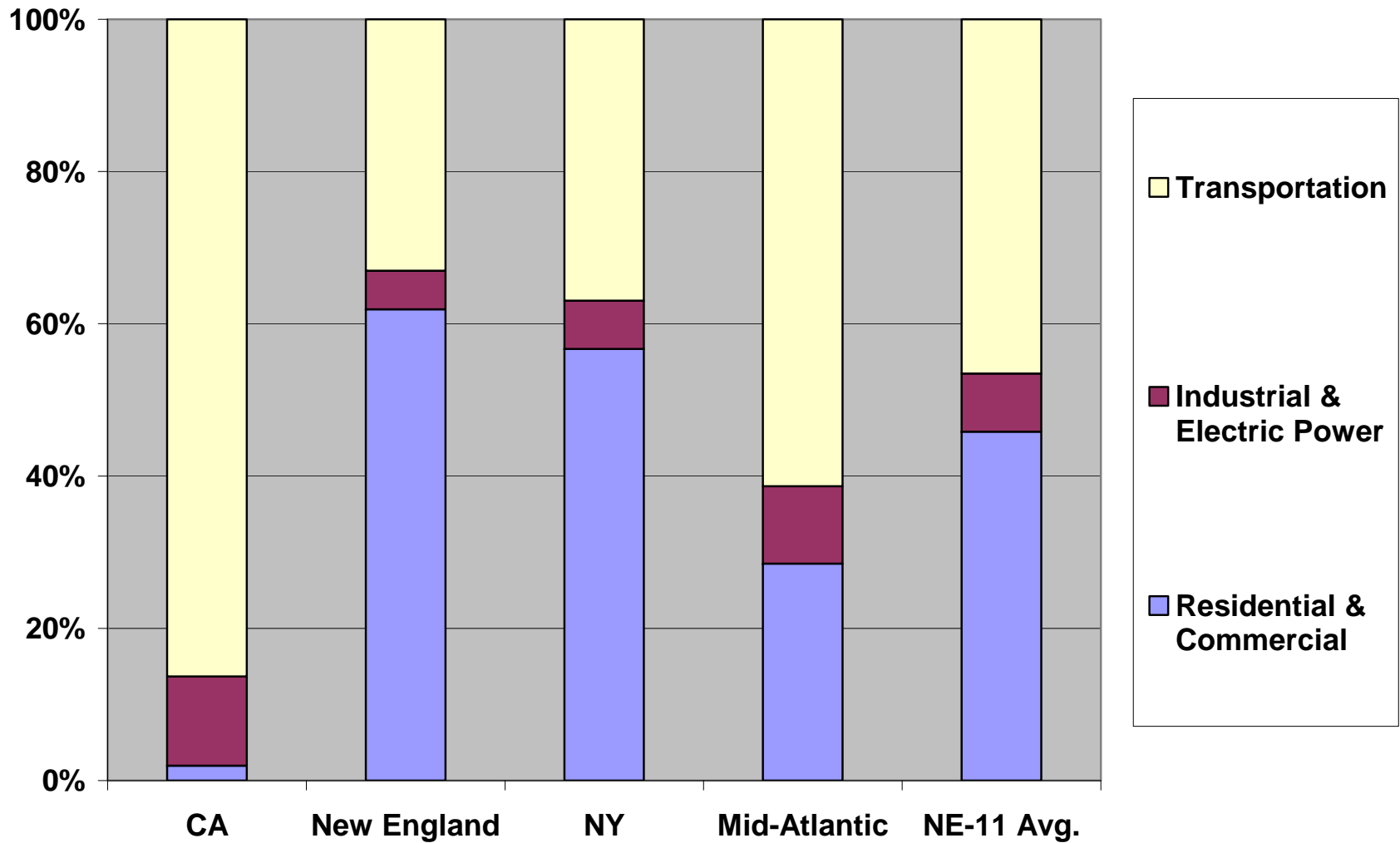
## ***Stringency***

- ? States are not required to adopt CARB’s reduction targets
- ? Regionally consistent stringency is preferred
  - Interconnected fuel supply network
  - Facilitate compliance for regulated parties
  - Maximize program effectiveness

# ***Region-Specific Program Requirements***

- ***Space heating***
  - Represents ~50% regional distillate demand
- ***Point of regulation***
  - Most transportation fuel imported to region as finished product
- ***Compliance & Enforcement***
  - 11 states = 11 enforcement authorities
  - Regional credit pool might be desirable
- ***Default CI Values***
  - Lookup table must be specific to region
  - Could include pathways not considered in CA

## Distillate Oil Consumption, 2007



Source data: EIA, State Energy Data System



# *Heating Oil*

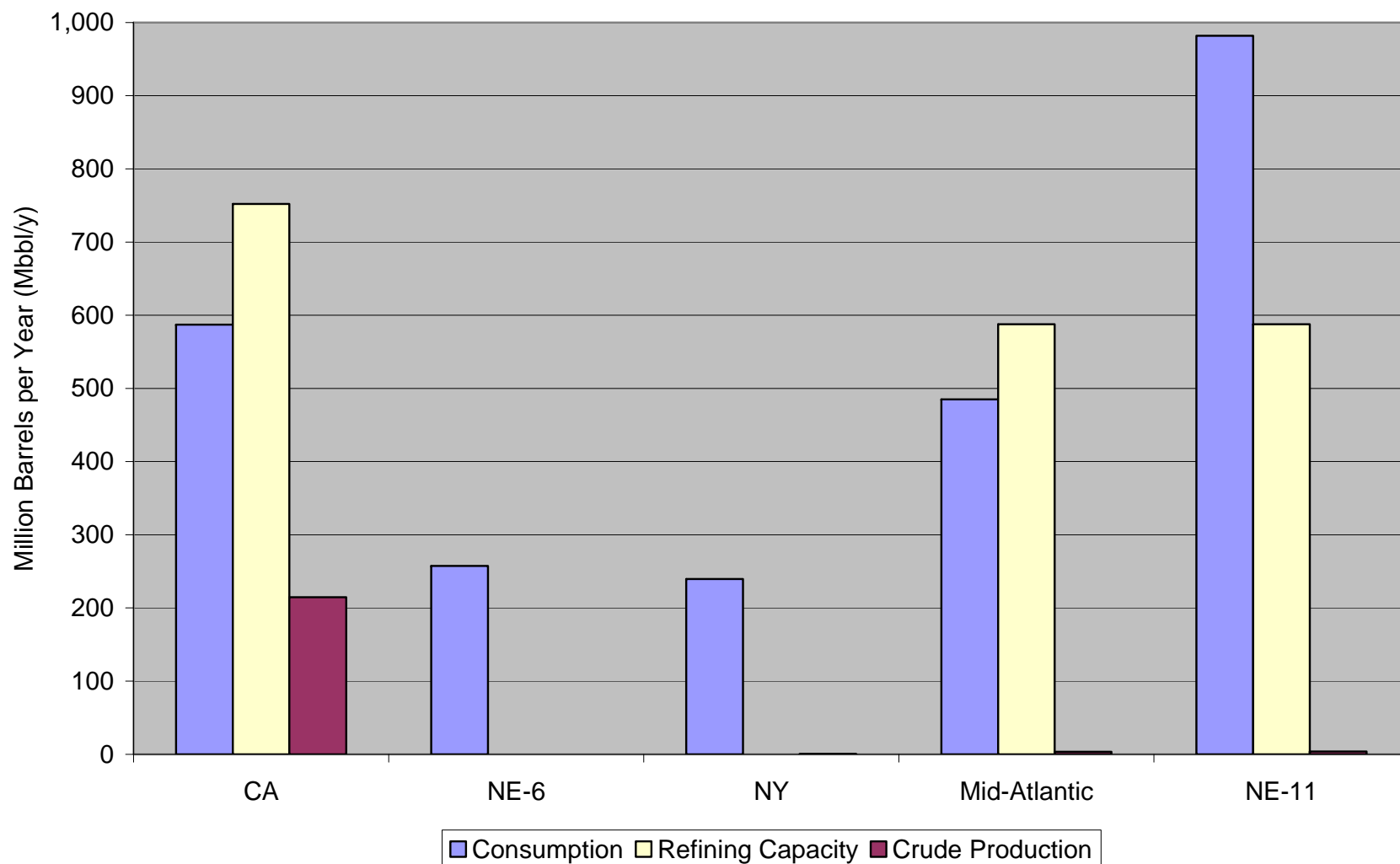
## Reasons to include in program

- Large fraction of regional distillate demand
- Potential for “leakage” of high-carbon feedstocks
- Good match for regionally available resources

## Potential challenges

- Heating sector more complex than Transportation
- Many more baseline fuels
- How to track and enforce household-level fuel switching?
- How to deal with end-use efficiency?

## 2008 Petroleum Consumption, Refining Capacity and Crude Oil Production



Source data: EIA, Petroleum Navigator

# ***Regional Feedstocks***

- **Municipal Solid Waste**
  - Only items that have reached the end of their use cycle (non-reusable, non-recyclable)
  - The Northeast's most significant resource
  - Less likely to induce additional LUC than virgin feedstocks
- **Woody Biomass**
  - New England has substantial woody biomass but also many existing markets (e.g., pulp and paper, exports)
  - NY and PA combine for approximately two-thirds of total supply
- **Agricultural Residues**
  - New York and Pennsylvania dominate again, approximately 75 to 90 percent of agricultural biomass resources

# ***Regional Production Potential, 2020***

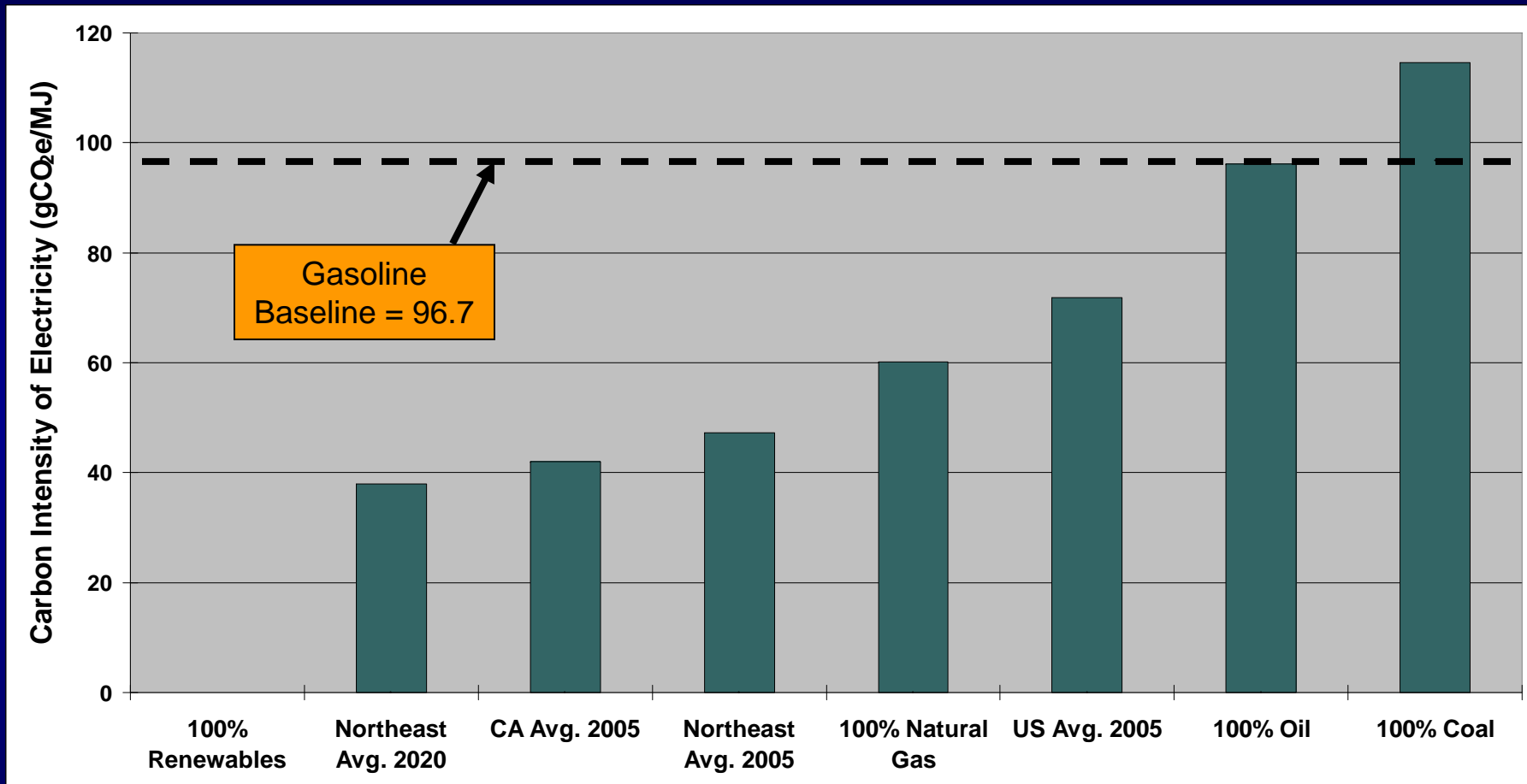
<b>Low-Carbon Fuel</b>	<b>2020 Regional Production</b>	<b>Energy-equivalent volume gasoline or diesel (Mgal)</b>
<b>Electricity from Biomass</b>	<b>1500 MW</b>	<b>1100</b>
<b>Cellulosic Ethanol</b>	<b>440 Mgal</b>	<b>290</b>
<b>Thermal Energy</b>	<b>1,000,000 Homes</b>	<b>630</b>
<b>Biodiesel</b>	<b>8.5 Mgal</b>	<b>7.8</b>

*2020 projected business-as-usual demand in 11-state region:*

**32 Bgal gasoline**

**15 Bgal distillate**

# Effect of Grid Resource Mix on Electricity CI (Draft Results)



Assumes Energy Economy Ratio = 3.0. US & CA generation mix based on GREET default; Northeast generation mix based on MARKAL.

# ***Regional LCFS Initiative: Structure***

- State staff from Environment, Energy and Natural Resources Agencies
- NESCAUM facilitates and provides technical analysis
- Steering Committee & 6 Subcommittees:
  - Implementation
  - Sustainability
  - Legal Authority
  - Communications
  - Baseline
  - Economic impacts
- Informed *but not constrained* by similar efforts in other jurisdictions

## ***Regional LCFS Initiative: Next Steps***

- Complete initial LCFS briefings with individual stakeholder groups (Summer 2009)
- Conduct full public stakeholder meetings (beginning in Fall 2009)
- Recommend core LCFS framework to Commissioners (Fall 2009)
- Participating LCFS states sign MOU (December 2009)

# Thank You



**Northeast States for Coordinated Air Use Management**

---

**89 South Street, Suite 602 Boston, MA 02111**

**Phone 617-259-2000 Fax 617-742-9162**

Coralie Cooper

Arthur Marin

Michelle Manion

Tom Nickerson

Allison Reilly-Guerette

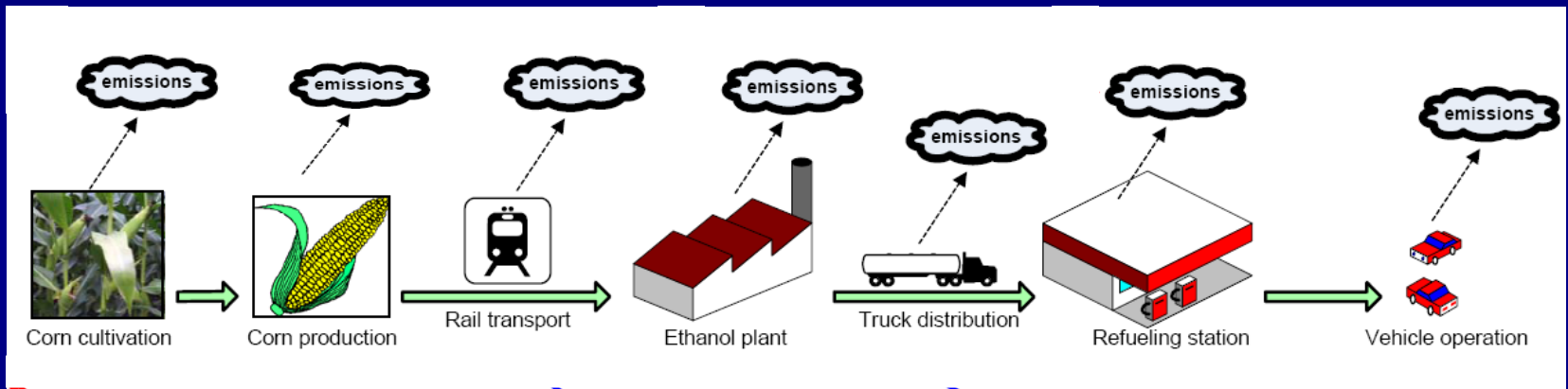
Matt Solomon



# BACKUP SLIDES

# What's “carbon intensity” again?

- A measure of the total CO<sub>2</sub>-equivalent emissions produced throughout a fuel's lifecycle



- Measured in grams of CO<sub>2</sub>-equivalent GHG emissions per unit of energy in fuel

**gCO<sub>2</sub>e/MJ**

# ***Carbon Intensity Calculation: Conventional Gasoline***

	Well-To-Tank Carbon Intensity:	<b>16.9</b> gCO <sub>2</sub> e/MJ
+	Carbon Content of Fuel:	<b>72.9</b> gCO <sub>2</sub> e/MJ
+	Vehicle emissions of CH <sub>4</sub> and N <sub>2</sub> O:	<b>2.47</b> gCO <sub>2</sub> e/MJ
=	Lifecycle Carbon Intensity:	<b>92.3</b> gCO <sub>2</sub> e/MJ

# ***Average Fuel Carbon Intensity (AFCI)***

- Measure of compliance for regulated parties
- *Weighted average* of the CI values of every fuel sold
- Example:
  - 100 MJ of gasoline at 95 g/MJ
  - 20 MJ of low-C substitute at 50 g/MJ

$$\bullet \text{AFCI} = \frac{(100 \times 95) + (20 \times 50)}{100 + 20} = 88 \text{ g/MJ}$$

# CI Values for Selected Fuel Pathways (Draft Results):

Pathway	Carbon Intensity* (gCO <sub>2</sub> e/MJ)
Conventional Gasoline	92.7
Reformulated gasoline blendstock (RBOB)	96.7
Oilsand RBOB	107
Ultra-Low-Sulfur Diesel (ULSD)	93
Oilsand ULSD	104
Denatured Corn Ethanol	72.5
Soy Biodiesel	35
Forest Residue EtOH: (Fermentation)	1.8
Forest Residue EtOH: (Gasification)	15

\* Does not include effects of indirect land-use change

# CI Values for Selected Fuel Pathways (Draft Results):

Pathway	Carbon Intensity (gCO <sub>2</sub> e/MJ)
Compressed Natural Gas	73.1
Liquefied Petroleum Gas (LPG)	86.9
Heating Pellets from woody biomass	19.8
Electricity for EVs (100% NG)	60.3 *
Electricity for EVs (100% Coal)	115 *
Electricity for EVs (100% Wind)	0

*\*Values adjusted for end-use efficiency.*

# ***LCFS Sustainability Work Group***

## Goal:

- Recommend a sustainability framework to the Steering Committee for addressing significant adverse impacts from LCFS implementation

## First task:

- review relevant work and identify useful approaches:
  - Existing state requirements (i.e., air, water, forestry, waste mgmt)
  - Sustainability frameworks
    - Roundtable on Sustainable Biofuels
    - Council on Sustainable Biomass Production
    - Better Sugarcane Initiative
    - “Montreal Process” for sustainable forestry
    - Roundtable on Sustainable Palm Oil
  - Other state and federal frameworks (e.g., CA LCFS, RFS)

# Estimated Biomass in 2010

Biomass Category		Units	Biomass Quantity
Waste-Based Biomass	MSW (Yard Waste, Paper, Food Scraps, Wood)	tons	20 million
	WWTF and Livestock Waste		6 million
	WWTF Biogas	cubic feet	28 million
Woody Biomass		tons	5-6 million



State	Dry Ton Equivalent
Connecticut	1,072,000
Massachusetts	1,698,000
Rhode Island	193,000
Vermont	2,488,000
Maine	2,288,000
New Hampshire	2,761,000
New York	12,561,000
New Jersey	1,980,000
Pennsylvania	11,689,000

Maximum Woody Biomass is 33 to 37 million dry tons; we conservatively estimate “likely availability” to be 5 to 6 million dry tons.



# Estimated Low Carbon Fuel Production, 2010 and 2020

Resource	2010			2020		
	Electricity	Thermal	Liquid Fuels	Electricity	Thermal	Liquid Fuels
	Generation Capacity (MW)	(No. of Homes)	(million gallons)	Generation Capacity (MW)	(No. of Homes)	(million gallons)
Woody Biomass	368	400,000	--	1,000	970,000	315
Ag. Biomass	40	--	--	40	--	124
Waste-based Resources	471	--	--	484		--
<b>TOTALS</b>	<b>879</b>	<b>400,000</b>		<b>1,524</b>	<b>970,000</b>	<b>439 Cell EtOH</b>

# Effects on Grid Capacity of Different PHEV Charging (in GW)

(Assuming 40-mile All-Electric Range and “Low” Penetration)

<b>Time of Initial Charge</b>	<b>Charge Duration</b>	<b>2010</b>	<b>2020</b>
<b>9 a.m.</b>	<b>2-hour</b>	<b>+18</b>	<b>+31</b>
	<b>6-hour</b>	<b>+33</b>	<b>+37</b>
<b>5 p.m.</b>	<b>2-hour</b>	<b>-16</b>	<b>-9</b>
	<b>6-hour</b>	<b>-2</b>	<b>-2</b>
<b>12 a.m.</b>	<b>2-hour</b>	<b>+30</b>	<b>+44</b>
	<b>6-hour</b>	<b>+45</b>	<b>+51</b>

# Distillate Fuel Consumption Estimates by Sector, 2006 (million gallons)

	<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Transportation</u>
CT	542	114	41	321
DE	30	12	20	71
ME	312	110	34	199
MD	142	76	90	623
MA	657	137	67	503
NH	178	48	26	109
NJ	297	88	94	1,055
NY	1,125	655	145	1,234
PA	710	240	306	1,709
RI	121	26	9	68
VT	89	34	21	69
<b>Total</b>	<b>4,203</b>	<b>1,539</b>	<b>854</b>	<b>5,961</b>

Source: EIA State Energy Data System.

[http://www.eia.doe.gov/emeu/states/sep\\_fuel/html/pdf/fuel\\_use\\_df.pdf](http://www.eia.doe.gov/emeu/states/sep_fuel/html/pdf/fuel_use_df.pdf)

# Analytical Methods: Overview

Carbon Intensity (CI)  
for each fuel type

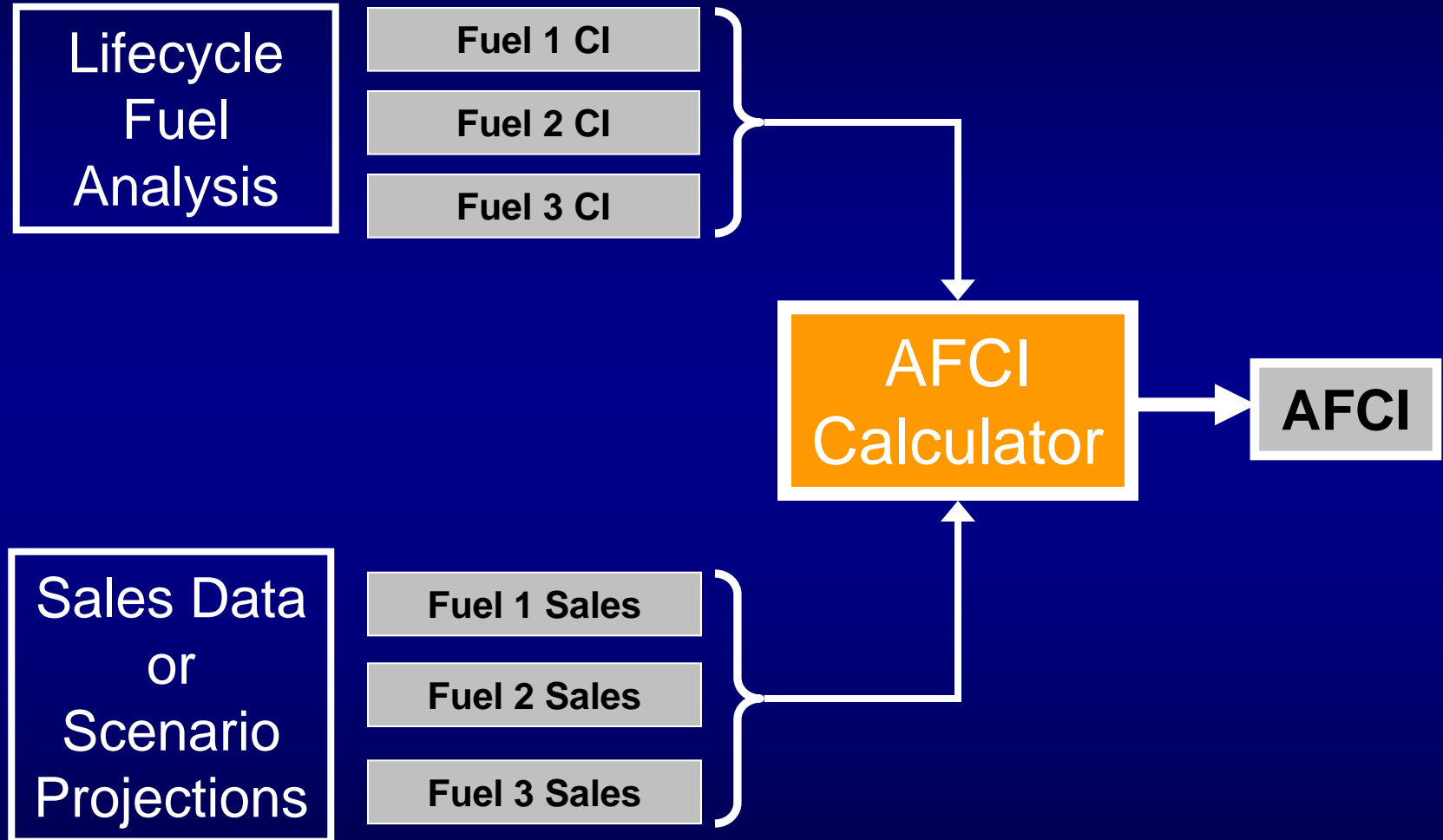
Total energy  
consumption for each  
fuel type

**Average Fuel  
Carbon Intensity  
(AFCI)**

```
graph LR; A[Carbon Intensity (CI) for each fuel type] --> D[Average Fuel Carbon Intensity (AFCI)]; B[Total energy consumption for each fuel type] --> D;
```

The diagram illustrates the calculation of Average Fuel Carbon Intensity (AFCI). It features three rectangular boxes on a dark blue background. On the left, there are two light gray boxes stacked vertically. The top gray box contains the text 'Carbon Intensity (CI) for each fuel type'. The bottom gray box contains the text 'Total energy consumption for each fuel type'. To the right of these is a larger yellow box with a thick white border, containing the text 'Average Fuel Carbon Intensity (AFCI)' in bold. A white arrow originates from the right side of the top gray box, extends horizontally, and then turns downward to point at the top edge of the yellow box. Another white arrow originates from the right side of the bottom gray box, extends horizontally, and then turns upward to point at the bottom edge of the yellow box.

# Analytical Methods: Overview



# Analytical Methods: Overview

## Lifecycle Fuel Analysis

- Production pathway
- Land use effects (direct & indirect)
- Transport modes
- Storage, delivery

Lifecycle  
Emissions  
Model  
(GREET)

Fuel 1 Carbon  
Intensity

Fuel 2 Carbon  
Intensity

Fuel 3 Carbon  
Intensity

## Sales Data or Scenario Projections

- Transportation fleet mix
- Annual VMT per vehicle
- Fuel economy

Transportation  
Energy  
Demand  
Model  
(VISION-NE)

Fuel 1 Sales

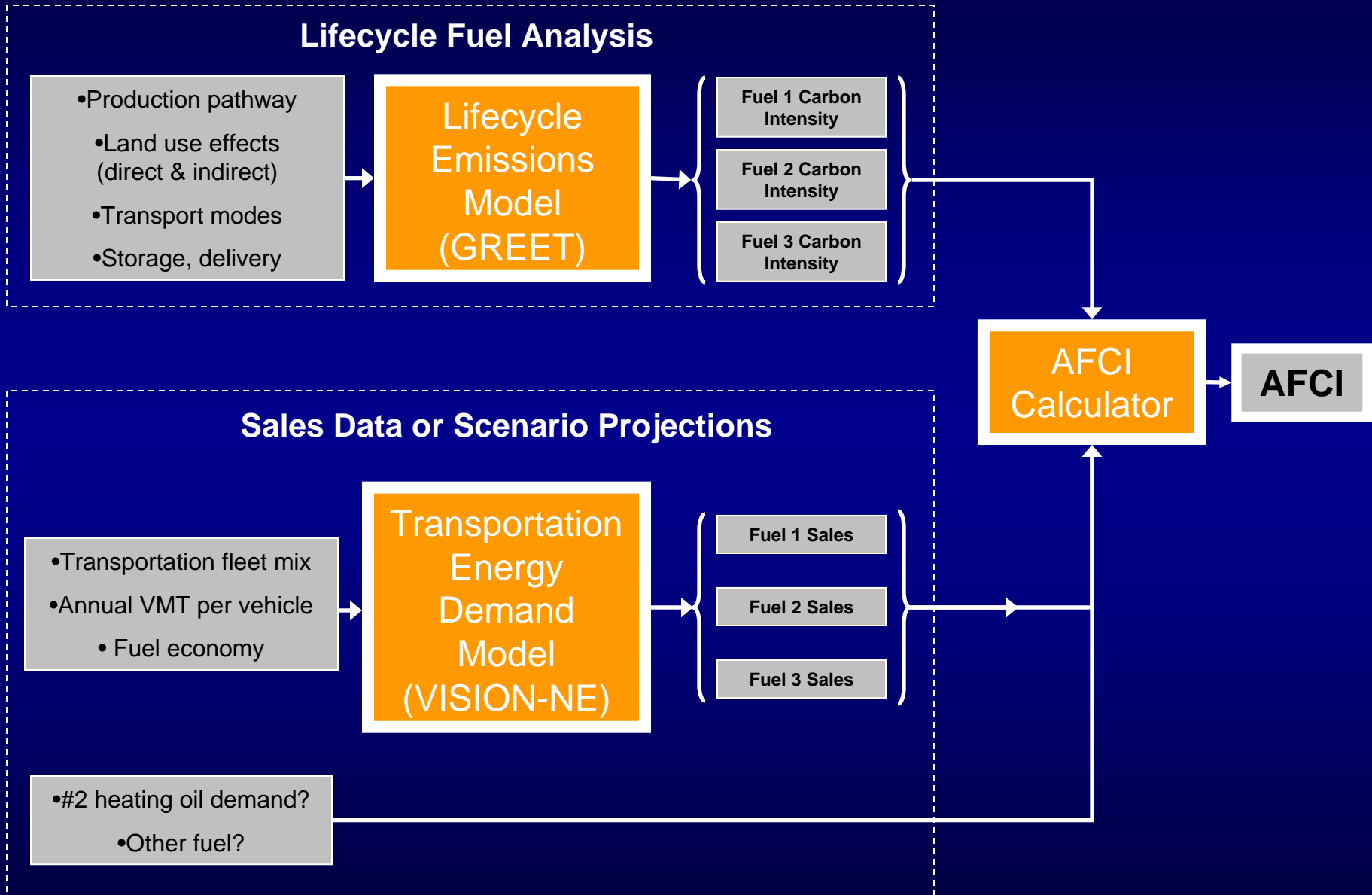
Fuel 2 Sales

Fuel 3 Sales

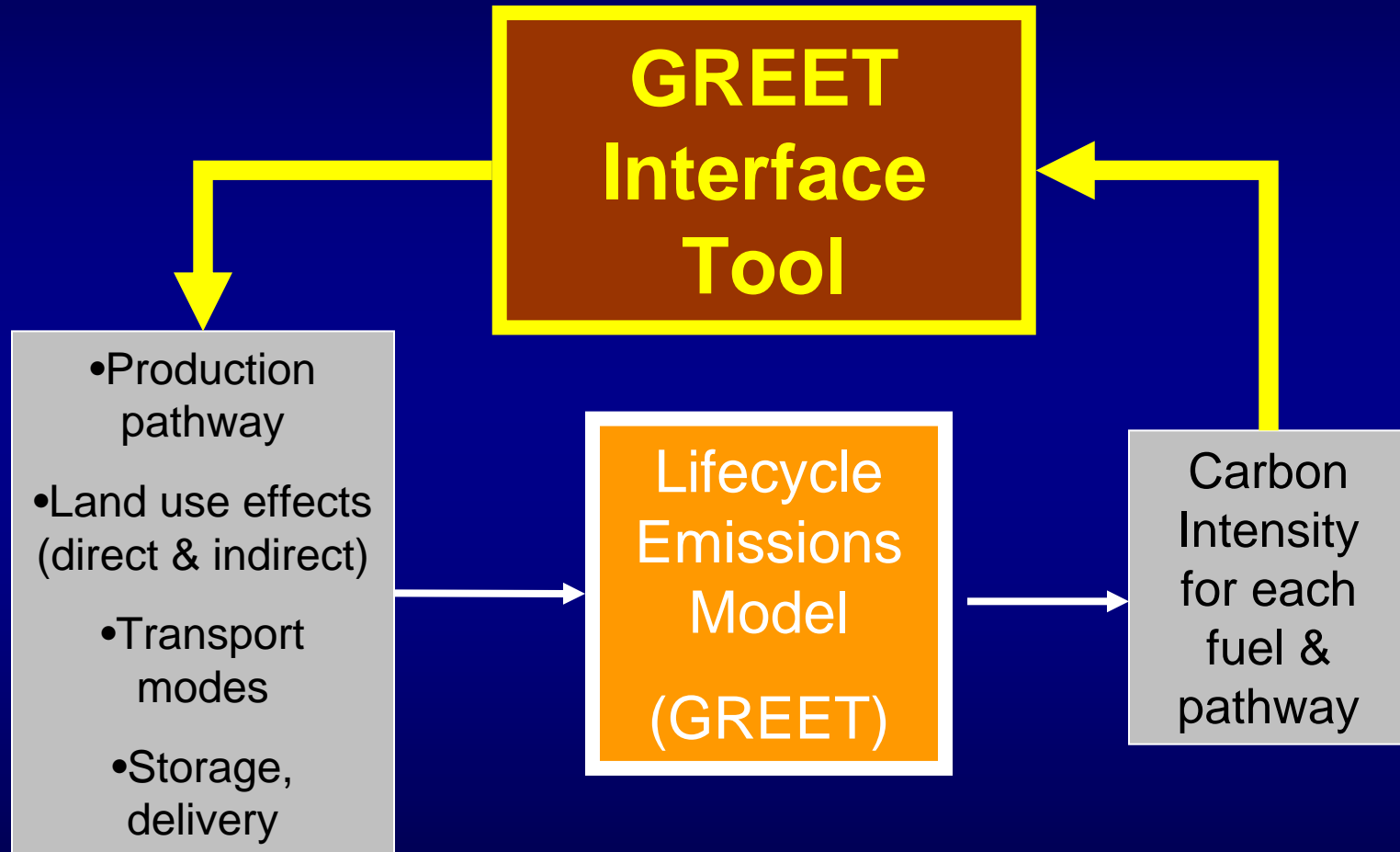
- #2 heating oil demand?
- Other fuel?

AFCI  
Calculator

AFCI



# Administration and Compliance: GREET Interface Tool



# GREET Lifecycle Model

- Greenhouse Gases, Regulated Emissions and Energy Use in Transportation
- Excel spreadsheet model
- Calculates CO<sub>2</sub>-equivalent GHG and criteria emission factors (g/mmBtu) for numerous fuel pathways
- Developed and maintained by Argonne National Laboratory (US DOE)
- Basis for CARB and USEPA lifecycle carbon intensity valuation (except for indirect Land Use Change)
- GREET is both a calculation methodology *and* a large set of input data
  - Methodology is valid for any region
  - Many default inputs are national averages; user can substitute state- or region-specific data



# Administration and Compliance: GREET Interface Tool

- GREET is very complicated to use, but:
  - an LCFS program requires modification of only a (relatively) small number of inputs...
  - ...and only one key output for each fuel pathway.
- Life Cycle Associates, LLC has developed a GREET interface tool to “poke” the key input parameters into GREET and “peek” at the results.
- This tool can be used as-is to assist states and other stakeholders in assessing CI values for selected fuel pathways.
- Could be expanded for use as a “compliance calculator” for regulatory purposes.